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# STATE OF ALABAMA ALABAMA CREDIT UNION ADMINISTRATION

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COPY



SARAH H. MOORE ADMINISTRATOR

## NOTICE OF FINAL ACTION AMENDING ACUA REGULATIONS

The Administrator of the Alabama Credit Union Administration (ACUA), having obtained unanimous approval of the ACUA Board to promulgate amended regulations on September 5, 2018, having published notice of intended action on September 12, 2018, and the notice time period having expired on October 15, 2018, hereby gives notice that the amendments to the regulations are final.

A copy of the regulations, as amended is available on ACUA's website at <a href="https://www.acua.alabama.gov">www.acua.alabama.gov</a> and is also on file with the Alabama Secretary of State's Office.

Dated this the 16th day of October, 2018.

Sarah H. Moore

Administrator, Alabama Credit Union Administration

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#### Edited Section 2. Loans

## Part I. Loan and Appraisal Policies

Both federally insured and privately insured state-chartered credit unions in Alabama, other than the corporate credit union that is subject to other specific regulations, are required to have written loan policies that specify, at a minimum, the following for each type loan offered:

- 1. Collateral requirements including protection of security interests, filing of UCC's; titles; insurance for collateral with credit union named as loss payee or mortgagee;
- 2. Loan to value parameters; credit reports; adequate determination of the financial capacity of the borrower(s) and co-borrower(s) for repayment of the loan;
- 3. Maximum loan amount; purpose; complete credit application;
- 4. Maximum maturity limits for each type of loan, whether secured or unsecured;
- 5. Interest rate or basis; terms by type; indices for variable rate products; controls to monitor rate changes; review of file maintenance reports; due date changes; extension agreements;
- 6. Risk-based pricing measures, if applicable; risk-based lending measures, if applicable;
- 7. Indirect lending underwriting standards, parameters and monitoring measures;
- 8. Subprime lending underwriting standards, parameters and monitoring measures;
- 9. Employee and official loan underwriting standards and parameters, and monitoring measures;
- 10. Credit card underwriting standards and parameters, and monitoring measures;
- 11. Overdraft privilege program underwriting standards, monitoring measures;
- 12. Home Equity Lines of Credit; requirements for use of current tax assessments in lieu of appraisal;
- 13. Appraisal policy in accordance with FIRREA standards. The policy must also require:
  - (a) A written appraisal on all loans collateralized by real estate over \$250,000 from either a State certified or licensed appraiser;
  - (b) The appraisal shall, at a minimum, conform to generally accepted appraisal standards as evidenced by the Uniform Standards of Professional Appraisal Practice (USPAP);
  - (c) Appraisals shall be written and contain sufficient information and analysis to support the credit union's decision to engage in the transaction; and,
  - (d) Appraisals should be based upon market value meaning the most probable price which a property should bring in a competitive and open market under all conditions requisite to a fair sale, the buyer and seller each acting prudently and knowledgably and assuming the price is not affected by undue stimulus;
  - (e) ACUA reserves the right to require an appraisal under this part whenever the agency believes it is necessary to address safety and soundness concerns.

- 14. All loans collateralized by real estate less than \$250,000, the valuation must be supported by a written estimate of market value performed by an individual having no direct or indirect interest in the property, and qualified and experienced to perform such estimate of value for the type and amount of credit being considered;
- 15. Collection policies, practices, procedures and delinquency control measures.

Furthermore, every credit union's loan policy or other Board approved policy must address self-dealing, non-preferential treatment and conflicts of interests to include a statement that no official or employee of a state-chartered credit union, or immediate family member of an official or employee, may receive, directly or indirectly, any commission, fee, or other compensation in connection with any loan made by the credit union. Compensation includes non-monetary items, except those of nominal value. Immediate family member means a spouse or other family member living in the same household. Official means any member of the Board of Directors, Supervisory Committee or Credit Committee.

# Section 10. Quorum; board meeting participation through use of conference telephone or similar communications equipment; compliance with sunshine law.

Section is Deleted.

# New Section 15. Procedural Requirements for Confidential Regulatory Reports and Communications.

#### **Introduction**:

This regulation is to provide direction to state-chartered credit unions on the requirements of the Alabama Credit Union Administration ("ACUA" or the "Administration") for how state-chartered credit unions should treat confidential regulatory reports or communications that are covered by state or federal law or regulation (Ala. Code § 5-17-60, Section 14 ACUA Regulations, and/or the *Touhy* regulations under 12 C.F.R. § 792.01 *et seq.*).

# **Confidential Regulatory Reports or Communications include the following:**

- Reports of Examination;
- Any non-public regulatory actions, Letters of Understanding and Agreement; Cease and Desist Orders or other documentation of regulatory action;
- Communications, including email or letters, between the Administration and/or NCUA and the Credit Union in response to any Report of Examination or other regulatory action (whether or not public);
- Reports created by the Credit Union in response to supervision or regulation by the Administration;
- Meeting minutes of the Credit Union discussing supervision by the Administration;
- Any other records documenting examination or supervision; and,

• Any other communications, oral or written, regarding Credit Union supervision or examination by the Administration between the Administration (including any employee, officer or director of the Administration) and the Credit Union (including any employee, officer or director of the Credit Union).

#### Rights to Confidential Regulatory Reports and Communications:

- Confidential regulatory reports or communications that are prepared solely by the Administration are covered by state law and are the property of the Administration.
- Confidential regulatory reports or communications that are prepared solely by the National Credit Union Administration ("NCUA") are covered by federal law and are the property of NCUA.
- Confidential regulatory reports or communications that are prepared jointly by the Administration and NCUA are covered by both state and federal law and are jointly the property of the Administration and NCUA.
- An individual has no right to confidential regulatory reports or communications when such individual is no longer serving the credit union in a position through which he or she is entitled to receive the information under Ala. Code §5-17-60.
- Confidential regulatory documents, information and communications may not be furnished or disclosed to any person not authorized under the law to receive this information.

#### Restrictions on Use of Confidential Regulatory Reports and Communications:

- A Credit Union may not use or disclose to any third party any confidential regulatory reports or communications in support of its actions or business decisions.
- It is the responsibility of the Credit Union to create and maintain its own records in support of business decisions made, such as through committee minutes, board packets, and other materials to support its business decisions and shall not rely on the Administration as an outsourced record keeper for the Credit Union.

# What is Required:

A Credit Union may not disclose confidential regulatory reports and communications in violation of state or federal law, whether in response to legal process or in order for the Credit Union to support its business decisions.

In the event a Credit Union receives legal process (such as a court order, discovery request or subpoena), seeking to require a Credit Union to disclose Confidential regulatory reports or communications, the Credit Union must take the appropriate action to comply with Ala. Code §

5-17-60, Section 14 ACUA Regulations and/or the *Touhy* regulations in 12 C.F.R. § 792.01. To comply with its duties to ACUA, a Credit Union must do the following:

- Immediately notify the Administration of the legal process.
- Evaluate the Credit Union's responsibilities under federal law and take any action required by federal law, such as notice to NCUA.
- Evaluate the legal duty and responsibility of the Credit Union to respond to the request. The Administration expects all of its regulated Credit Unions receiving legal process for confidential regulatory reports or communications to respond appropriately, in consultation with legal counsel and ACUA and NCUA, in a way that reflects the laws (state and federal) that apply to confidential regulatory reports and communications, including the laws which prohibit disclosure.

The Credit Union must keep the Administration informed on an ongoing basis of any efforts to compel the Credit Union to disclose the confidential regulatory reports or information, following the Credit Union's initial response to the discovery request, subpoena or other information request."

### Section 17. Mergers and Acquisitions and Charter Conversions

# Conversion Application Documents Filed with the Administration

The conversion application filed with the Administration should contain the following:

- Cover letter, including the name of the contact person at the credit union, and a brief description of the credit union's business, including any out-of-state operations;
- 2. Resolution of the Board of Directors authorizing the pursuit of an Alabama state charter;
- 3. Copy of materials filed with NCUA, if federally insured;
- 4. Copy of credit union's current charter and bylaws; and,
- 5. Proposed bylaws for the state credit union.

The Administration will request reports of examination directly from NCUA or the out of state regulator.

#### 1705.2 Definitions

Unless the context indicates otherwise, the following definitions are used in this regulation.

## Minimum Size Group:

If Employee Group, 2 individuals If Association Group, 2 individuals

If Employee Group is closely related to the credit union's primary field of membership, as stated in the credit union's bylaws, no minimum.

#### Eligible Association Group

Associations whose activities reflect common loyalties, mutual benefits, and mutual interests and employees of such association members. To be eligible, the association should hold regular membership meetings or it should sponsor other activities that provide for contact among members.

Membership is not limited to only real persons but business entities are eligible for membership, as are the employees of such business entities.

#### Well-Defined Area

The same county and counties contiguous to the county in which the main office, a branch office, or existing field of membership of the credit union is located.

<u>Association</u> – A group of persons with substantially common activities, loyalties, purposes, and mutual benefits or interests. The group must be a bona fide association, having a Board of Directors or other executive body, bylaws or a constitution, and should hold regular meetings, of its natural person membership. Organizations of association members, who qualify individually for membership, may qualify separately for membership.

**Employee Group** – A group sharing an employer/employee relationship with a common entity, including subsidiaries, parent, affiliates, and entities operating under the same general control or ownership group. Individuals under contract to an enterprise may be considered to be with the employee group of that entity. Organizations of employees, who individually qualify for membership, may qualify for membership as separate entities.

**Field of Membership (FOM)** – The group or groups of individuals and/or organizations defined by each credit union, for whom that credit union is designated to provide service according to the credit union's by-laws.

<u>Low Income Designation</u> – Those members who make less than 80% of the average for all wage earners as established by the Bureau of Labor Statistics or those members whose annual household income falls at or below 80% of the median household income for the nation as established by the Census Bureau or those members otherwise defined as low-income by the ACUA and NCUA.

A state-chartered credit union may apply for a low-income designation with ACUA and NCUA subject to the conditions outlined in NCUA's Rules & Regulations Parts 741.204 and 701.34.

<u>Geographic Area</u> – A discernable, clearly defined, geographic area, which is subject to specific identification or survey.

<u>Geographic Based Group</u> – A credit union Field of Membership group defined according to a geographic area.

<u>Multiple Group (MG)</u> – A credit union Field of Membership comprised of more than one group, which may include one or more geographic area-based group(s).

<u>Multiple Select Group (MSG)</u> – A credit union Field of Membership comprised of more than one select group.

<u>Occupational Group</u> – A group of individuals who pursue the same specific defined occupation, but are not necessarily employed by the same employer or related employer.

<u>Overlap</u> – The condition where a group proposed to be added to the Field of Membership of a credit union includes persons who are also eligible for some other credit union due to membership in the group. The term overlap includes any credit union, which has an office in the area of a proposed geographic area and any employee group with a significant business operation in such geographic area.

<u>Overlap Protection</u> – The giving of a credit union specific right to service members and deny the right to another credit union or credit unions seeking to include those same members within its Field of Membership.

<u>Select Group (SG)</u> – Any group, other than geographic based, designated for inclusion within a credit union's Field of Membership.

<u>Single Select Group (SSG)</u> – A credit union Field of Membership comprised of only one select group.